### STATE OF ARIZONA FILED

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SEP 9 1997

# DEPARTMENT OF INSURANCE

DEPT. OF INSURANCE

In the Matter of:	)	Docket No. 97A-124-INS
JOHN PATRICK JOHNSTON, JR.,	)	ORDER
Respondent.	)	
	)	

On August 28, 1997, the Office of Administrative Hearings, through Administrative Law Judge Lewis D. Kowal, submitted "Recommended Decision of Administrative Law Judge" ("Recommended Decision"), a copy of which is attached and incorporated by this reference. Pursuant to A.R.S. § 41-1092.08(B), the Director of the Arizona Department of Insurance declines to review the Recommended Decision. Therefore, pursuant to A.R.S. § 41-1092.08(D)(1), the Recommended Decision is the final administrative decision.

### NOTIFICATION OF RIGHTS

The aggrieved party may request a rehearing with respect to this Order by filing a written petition with the Office of Administrative Hearings within 30 days of the date of this Order, setting forth the basis for such relief pursuant to A.A.C. R20-6-114(B).

The final decision of the Director may be appealed to the Superior Court of Maricopa

County for judicial review pursuant to A.R.S. § 20-166. A party filing an appeal must notify the Office of

1	Administrative Hearings of the appeal within ten days after filing the complaint commencing the appeal,
2	pursuant to A.R.S. §41-1092.10.
3	DATED this day of September, 1997
4	
5	
6	John a Sieene
7	John A. Greene Director of Insurance
8	
9	A copy of the foregoing mailed this 4th day of September, 1997
10	Charles R. Cohen, Deputy Director
11	Catherine O'Neil, Assistant Director Scott Greenberg, Business Administrator
12	John Gagne, Assistant Director Bonnie Carrillo, Investigator
13	Maureen Catalioto, Supervisor Department of Insurance
14	2910 N. 44th Street, Suite 210 Phoenix, AZ 85018
15	Office of Administrative Hearing
16	1700 W. Washington, Suite 602 Phoenix, AZ 85007
17	Shelby L. Cuevas
18	Assistant Attorney General 1275 West Washington, Room 259
19	Phoenix, AZ 85007
	John Patrick Johnston, Jr. 243 N. Fraser Drive, West
20	Mesa, AZ 85203
21	Porthas David
22	

#### IN THE OFFICE OF ADMINISTRATIVE HEARINGS

In the Matter of:

JOHN PATRICK JOHNSTON, JR.,
Respondent.

97A-124-INS

RECOMMENDED DECISION
OF ADMINISTRATIVE
LAW JUDGE

HEARING: August 14, 1997

APPEARANCES: John Patrick Johnston, Jr. on his own behalf; Assistant Attorney General Shelby Cuevas on behalf of the Arizona Department of Insurance

ADMINISTRATIVE LAW JUDGE: Lewis D. Kowal

Based on the entire record of this matter, the following recommended Findings of Fact, Conclusions of Law and Recommended Order are made:

# **FINDINGS OF FACT**

- 1. On April 30, 1997, John Patrick Johnston, Jr. ("Mr. Johnston") submitted an application for an individual life and disability insurance agent license (the "Application") with the Arizona Department of Insurance ("Department").
- 2. On May 23, 1997, the Department denied the Application pursuant to A.R.S. §20-290(B)(4) and (5) on the basis that Mr. Johnston's prior conduct under an insurance license shows him to be incompetent or a source of injury and loss to the public and constitutes a record of revocation of any insurance license.
- 3. On June 18, 1997, Mr. Johnston filed a timely request for a hearing with the Department.
- 4. On February 18, 1994, the Director of the Department ("Director") entered an Order In the Matter of John Patrick Johnston, Jr., Docket No. 7790 ("Order") revoking Mr. Johnston's Arizona insurance licenses.

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- 5. In the Order, the Director found Mr. Johnston's conduct which was the basis for the underlying Complaint and Notice of Hearing in Docket No. 7790, constituted a conduct of affairs showing Mr. Johnston to be incompetent under an insurance license in violation of A.R.S. §20-316(A)(7). The Director also found that Mr. Johnston hadprocured surety bonds from an entity not authorized to transact the business of insurance in Arizona in violation of A.R.S.§ 20-401.01.
- 6. At the hearing of this matter, Mr. Johnston testified that since the revocation of his insurance license in 1994, he has worked in his wife's insurance agency performing customer service, handling bank deposits, preparing paperwork and quotes, performing property inspections and taking photographs.
- 7. Mr. Johnston testified that since the 1994 revocation of his insurance licenses, he has become more knowledgeable and more experienced in the insurance industry. From 1994 through the present, Mr. Johnston has attended and participated in meetings of insurance agents sponsored by a voluntary association of insurance agents for Farmers Insurance. Further, Mr. Johnston attends meetings sponsored by Allan Beazer, a district manager for Farmers Insurance. However, those meetings deal with marketing and product information rather than insurance industry issues.
- 8. As a result of Mr. Johnston's prior conduct as determined in Docket No. 7790, the City of Prescott sustained damages of approximately \$500,000.00.
- 9. At the hearing of this matter, Mr. Johnston testified that even though the Order in Docket No. 7790 states that further proceedings will be held before the Department to determine the amount of restitution to be paid to the City of Prescott, no further hearings were held. Mr. Johnston has not made any restitution payment to the City of Prescott and has not been involved in any claim or litigation for collection by the City of Prescott.
- 10. Mr. Johnston contended that due to the passage of time, his continued involvement and commitment to the insurance industry and his high scores on the insurance licensing examination, he should be given another opportunity to hold an insurance agent license. If the Application is granted, Mr. Johnston maintained that he

would work at his wife's agency, he would not deal with construction or surety bonds and he would only deal with insurers authorized to transact insurance in the State of Arizona.

- 11. Mr. Johnston submitted letters of character in support of the Application. However, the individuals who authored those letters, were not present at the hearing and were not subject to cross-examination by the Department's counsel nor could those individuals be observed by the Administrative Law Judge. Under the circumstances, those letters were given little weight.
- 12. Mr. Johnston's technical knowledge alone is not a sufficient showing that he possesses the requisite qualifications for licensure, particularly when he has had an insurance license revoked. Other than than Mr. Johnston's testimony, the insurance agent examination scores and the above-mentioned letters of character, there was no credible corroborating evidence presented to show that Mr. Johnston possesses the requisite qualifications to be issued an insurance agent license.

# **CONCLUSIONS OF LAW**

- 1. Mr. Johnston's conduct as set forth above in the Findings of Fact constitutes a record of conduct under an insurance license showing Mr. Johnston to be incompetent or a source of injury and loss to, or repeated complaints by, the public or any insurer within the meaning of A.R.S. §20-290 (B)(4).
- 2. Mr. Johnston's conduct as set forth above in the Findings of Fact, constitutes a record of revocation of any insurance license in any jurisdiction within the meaning of A.R.S. §20-290(B)(5).
- 3. The Director of the Department has the authority to refuse to issue Mr. Johnston an insurance license based upon the above, pursuant to A.R.S. §§20-290(B)(4) and (B)(5).
- 4. Mr. Johnston has not sustained his burden of proof in showinbg that the Application should be granted.

# RECOMMENDED ORDER

Based on the above, the Administrative Law Judge recommends that the application John Patrick Johnston, Jr. submitted to the Department on April 30, 1997, for an individual life and disability insurance agent license be denied.

Done this day, August 28, 1997.

Lewis D. Kowal

Administrative Law Judge

Original transmitted by mail this 28 day of 1997, to:

Mr. John A. Greene, Director Department of Insurance 2910 North 44th Street, #210 ATTN: Curvey Burton Phoenix, AZ 85018-7256

By Mis Crawford Thomeson